- (1) 33 percent or more of the resident population in the census tract is below the poverty line; or
- (2) 45 percent or more of out-of-school males aged 16 and over in the census tract worked less than 26 weeks in the preceding year; or
- (3) 36 percent or more families with children under age 18 in the census tract have an unmarried parent as head of the household; or
- (4) 17 percent or more of the resident families in the census tract received public assistance income in the preceding year.

# SEC. 205. ECONOMIC DEVELOPMENT COMMISSIONS.

- (a) PURPOSE.—The mayor or chief executive officer of a qualifying city under section 204 may appoint an Economic Development Commission for the purpose of—
- (1) designating distressed areas, or a combination of distressed areas with one another or with adjacent industrial or commercial areas, within the city as Urban Regulatory Relief Zones; and
- (2) making application through the Office of Management and Budget to waive the application of specific Federal regulations within such Urban Regulatory Relief Zones.
- (b) COMPOSITION.—To the greatest extent practicable, an Economic Development Commission shall include—
- (1) residents representing a demographic cross section of the city population; and
- (2) members of the business community, private civic organizations, employers, employees, elected officials, and State and local regulatory authorities.
- (c) LIMITATION.—No more than one Economic Development Commission shall be established or designated within a qualifying city.

## SEC. 206. LOCAL PARTICIPATION.

- (a) PUBLIC HEARINGS.—Before designating an area as an Urban Regulatory Relief Zone, an Economic Development Commission established pursuant to section 205 shall hold a public hearing, after giving adequate public notice, for the purpose of soliciting the opinions and suggestions of those persons who will be affected by such designation.
- (b) INDIVIDUAL REQUESTS.—The Economic Development Commission shall establish a process by which individuals may submit requests to the Economic Development Commission to include specific Federal regulations in the Commission's application to the Office of Management and Budget seeking waivers of Federal regulations.
- (c) AVAILABILITY OF COMMISSION DECISION.—After holding a hearing under paragraph (a) and before submitting any waiver applications to the Office of Management and Budget pursuant to section 207, the Economic Development Commission shall make publicly available—
- (1) a list of all areas within the city to be designated as Urban Regulatory Relief Zones, if any;
- (2) a list of all regulations for which the Economic Development Commission will request a waiver from a Federal agency; and
- (3) the basis for the city's findings that the waiver of a regulation would improve the health and safety and economic well-being of the city's residents and the data supporting such a determination.

## SEC. 207. WAIVER OF FEDERAL REGULATIONS.

- (A) SELECTION OF REGULATIONS.—An Economic Development Commission may select for waiver, within an Urban Regulatory Relief Zone, Federal regulations that—
- (1)(A) are unduly burdensome to business concerns located within an area designated as an Urban Regulatory Relief Zone; or
- (B) discourages new economic development within the zone; or

- (C) creates undue economic hardships in the zone; or
- (D) contributes to the social deterioration of the zone; and
- (2) if waived, will not substantially endanger health or safety
- ger health or safety.
  (b) REQUEST FOR WAIVER.—(1) An Economic Development Commission shall submit a request for the waiver of Federal regulations to the Office of Management and Budget.
  - (2) Such request shall-
- (A) identify the area designated as an Urban Regulatory Relief Zone by the Economic Development Commission;
- (B) identify all regulations for which the Economic Development Commission seeks a waiver; and
- (C) explain the reasons that waiver of the regulations would economically benefit the Urban Regulatory Relief Zone and the data supporting such determination;
- (c) REVIEW OF WAIVER REQUEST.—No later than 60 days after receiving the request for waiver, the Officer of Management and budget shall—
  - (1) review the request for waiver;
- (2) determine whether the request for waiver is complete and in compliance with this title, using the most recent census data available at the time each application is submitted; and
- (3) after making a determination under paragraph (2)—
- (A) submit the request for waiver to the Federal agency that promulgated the regulation and notify the requesting Economic Development Commission of the date on which the request was submitted to such agency; or
- (B) notify the requesting Economic Development Commission that the request is not in compliance with this Act with an explanation of the basis for such determination.
- (d) Modification of Waiver Requests.—An Economic Development Commission may submit modifications to a waiver request. The provisions of subsection (c) shall apply to a modified waiver as of the date such modification is received by the Office of Management and Budget.
- (e) WAIVER DETERMINATION.—(1) No later than 120 days after receiving a request for waiver under subsection (c) from the Office of Management and Budget, a Federal agency shall—
- (A) make a determination of whether to waive a regulation in whole or in part; and
- (B) provide written notice to the requesting Economic Development Commission of such determination.
- (2) Subject to subsection (g), a Federal agency shall deny a request for a waiver only if the waiver substantially endangers health or safety.
- (3) If a Federal agency grants a waiver under this subsection, the agency shall provide a written statement to the requesting Economic Development Commission that—
- (A) describes the extent of the waiver in whole or in part; and
- (B) explains the application of the waiver, including guidance for the use of the waiver by business concerns, within the Urban Regulatory Relief Zone.
- (4) If a Federal agency denies a waiver under this subsection, the agency shall provide a written statement to the requesting Economic Development Commission that—
- (A) explains the reasons that the waiver substantially endangers health or safety; and
- (B) provides a scientific basis in writing for such determination.
- (f) AUTOMATIC WAIVER.—If a Federal agency does not provide the written notice required under subsection (e) within the 120-day period as required under such subsection, the waiver shall be deemed to be granted by the Federal agency.
- (g) LIMITATION.—No provision of this Act shall be construed to authorize any Federal

- agency to waive any regulation or Executive order that prohibits, or the purpose of which is to protect persons against, discrimination on the basis of race, color, religion, gender, or national origin.
- (h) APPLICABLE PROCEDURES.—A waiver of a regulation under subsection (e) shall not be considered to be a rule, rulemaking, or regulation under chapter 5 of title 5, United States Code. The Federal agency shall publish a notice in the Federal Register stating any waiver of a regulation under this section.
- (i) EFFECT OF SUBSEQUENT AMENDMENT OF REGULATIONS.—If a Federal agency amends a regulation for which a waiver under this section is in effect, the agency shall not change the waiver to impose additional requirements.
- (j) EXPIRATION OF WAIVERS.—No waiver of a regulation under this section shall expire unless the Federal agency determines that a continuation of the waiver substantially endangers health or safety.

#### SEC. 208. DEFINITIONS.

For purposes of this Act, the term-

- (1) "regulation" means-
- (A) any rule as defined under section 551(4) of title 5, United States Code; or
- (B) any rulemaking conducted on the record after opportunity for an agency hearing under sections 556 and 557 of such title;
- (2) "Urban Regulatory Relief Zone" means an area designated under section 205;
- (3) "qualifying city" means a city which is eligible to establish an Economic Development Commission under section 204;
- (4) "industrial or commercial area" means any part of a census tract zoned for industrial or commercial use which is adjacent to a census tract which is a distressed area pursuant to section 205(b); and
- (5) "poverty line" has the same meaning as such term is defined under section 673(2) of the Community Services Block Grant Act (42 U.S.C. 9902(2)).".

# PORTRAIT MONUMENT RESTORATION ACT

# STEVENS AMENDMENT NO. 1787

Mr. HATCH (for Mr. STEVENS) proposed an amendment to the concurrent resolution (S. Con. Res. 21) directing that the "Portrait Monument" carved in the likeness of Lucretia Mott, Susan B. Anthony, and Elizabeth Cady Stanton, now in the Crypt of the Capitol, be restored to its original state and be placed in the Capitol rotunda; as follows:

Strike all after the resolving clause and insert: "That the Architect of the Capitol shall—

- "(1) restore the "Portrait Monument" to its original state and place it in the Rotunda of the United States Capitol; and
- "(2) make all necessary arrangements for the rededication ceremony of such statue in the Capitol Rotunda and procession connected therewith, in cooperation with the 75th Anniversary of Woman Suffrage Task Force.
- "SEC. 2. The Rotunda of the Capitol is authorized to be used from 7 o'clock ante meridiem until 4 o'clock post meridiem on August 26, 1995, for such ceremony."